

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 ACDA-19 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 TRSE-00 SAJ-01 IO-14 OIC-04 AEC-11 OMB-01

SAM-01 DRC-01 /152 W

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R 071625Z MAY 74

FM USMISSION NATO

TO SECSTATE WASHDC 5526

SECDEF WASHDC

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY VIENNA

USNMR SHAPE

S E C R E T USNATO 2477

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: FRG CIRCULATES AMENDMENTS TO SPC VERIFICATION
PAPER

VIENNA FOR MBFR DEL

REF: A: USNATO 1099; B: USNATO 2440

1. AT MAY 6 SPC MEETING (DEVOTED ENTIRELY TO DISCUSSION OF
PHASE LINKAGE ISSUES), FRG REP CIRCULATED LONG-AWAITED AMENDMENTS
TO SPC'S OVERT VERIFICATION PAPER (TEXT REF A). FRG REP STATED
HE WISHED TO COMMENT AND EXPLAIN AMENDMENTS AT NEXT SPC
MEETING, NOW SCHEDULED FOR MAY 10. AMENDMENTS GENERALLY
REFLECT POSITIONS FRG HAS PREVIOUSLY PUT FORWARD IN MORE
DISCURSIVE CONTEST. SUGGEST WASHINGTON CONSIDER AMENDMENTS
IN LIGHT OF MISSION'S THINKING ON FURTHER HANDLING OF
VERIFICATION ISSUE IN GENERAL, AS SET FORTH IN REF B.
TEXT OF AMENDMENTS FOLLOWS.

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BEGIN TEXT

SUGGESTED NEW LANGUAGE FOR ISD/61 (4TH REVISE)

PARA 4

ADD AT THE END OF PARA 4:

" AS CONCRETE CONCEPTIONS ON THE CONTENT AND NATURE OF THE AGREEMENTS TO BE REACHED EXIST ONLY FOR THE FIRST PHASE AND, MOREOVER, THE POLITICAL ACCEPTABILITY OF CERTAIN VERIFICATION MEASURES CANNOT BE FORESEEN AT PRESENT FOR THE ENTIRE MBFR PROCESS, A NEGOTIATING POSITION FOR THE FIRST PHASE ONLY WILL BE PROPOSED."

PARA 5

REPLACE THE BRACKETED VERSIONS BY :

" A QUESTION RELATED TO THIS POINT IS THE INSTITUTIONAL MECHANISM THE ALLIANCE WILL USE TO ARRIVE AT VERIFICATION JUDGEMENTS. IT IS RECOGNIZED THAT THE ALLIES ARE DEPENDENT ON US INFORMATION IN ORDER TO REACH CORRECT JUDGEMENTS REGARDING WARSAW PACT COMPLIANCE WITH ANY MBFR AGREEMENT."

PARA 6

REPLACE THE FIRST SENTENCE OF SUBPARA (G) BY:

"(G) PROVIDING AS AN INCIDENTAL BONUS ENHANCED WARNING TIME, A VERY IMPORTANT CONTRIBUTION TO NATO'S SECURITY WHICH COULD RESULT FROM OVERT VERIFICATION, PARTICULARLY IF APPLIED TO A WIDER GEOGRAPHIC AREA."

PARA 7

REPLACE THE HEADING BY:

" RECIPROCITY AND ACCEPTABILITY."

ADD AT THE END OF PARA 7:

" IN VIEW OF THE POLITICAL DISADVANTAGES WHICH INSPECTIONS MIGHT HAVE FOR THE STATES CONCERNED, ONLY SUCH MEASURES
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SHOULD BE AGREED AS ARE ABSOLUTELY NECESSARY FOR THE PURPOSE OF VERIFICATION. A BALANCED RELATIONSHIP BETWEEN POSSIBLE POLITICAL DISADVANTAGES AND THE EXPECTED BENEFITS OF THE RESPECTIVE MEASURES SHOULD BE SOUGHT."

PARA 8

DELETE THE SECOND SENTENCE.

PARA 10

REPLACE THE TWO BRACKETED VERSIONS BY:

" ANY AGREEMENTS ON NEGOTIATED INSPECTION SHOULD CONTAIN PROVISIONS FOR THE ASSIGNING OF ALLIED (INCLUDING HOST

COUNTRY) LIAISON OFFICERS TO WARSAW PACT INSPECTION TEAMS ON ALLIED TERRITORY, AND VICE VERSA. HOWEVER, IN PUTTING FORWARD THEIR PROPOSALS FOR OVERT VERIFICATION, THE ALLIES NEED NOT FROM THE BEGINNING INCLUDE A PROVISION FOR ATTACHING LIAISON OFFICERS TO INSPECTORATES. THEY COULD, AT FIRST, LEAVE IT TO THE OTHER SIDE TO REQUEST THEIR INCLUSION. HOWEVER, IN CASE THE OTHER SIDE SHOULD NOT MAKE SUCH A PROPOSAL, THE ALLIES SHOULD AT AN APPROPRIATE TIME, INTRODUCE THIS ITEM INTO THE NEGOTIATIONS. IN ANY CASE, THEY SHOULD SEEK EASTERN AGREEMENT TO SPECIFIC RULES WHICH WOULD REGULATE LIAISON OFFICER ACTIVITY."

PARA 18

DELETE THE THIRD AND FOURTH SENTENCE.

PARA 23

TO BE REPLACED BY :

" FOR WITHDRAWAL MONITORING NEITHER SYSTEM HAS ANY SIGNIFICANT POLITICAL ADVANTAGE TO NATO OVER THE OTHER. IN THE FIRST PHASE, HOWEVER, THE DEPLOYMENT OF INSPECTION TEAMS SHOULD, BECAUSE OF POSSIBLE POLITICAL DRAWBACKS, BE LIMITED AS SET OUT IN PARAGRAPH 25 BELOW."

PARA 25

TO BE REPLACED BY:

" FOR VERIFICATION OF WITHDRAWALS IN THE FIRST PHASE
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THE FOLLOWING PROCEDURE COULD BE ENVISAGE:

- WITHDRAWAL OF US AND SOVIET GROUND FORCES SHOULD BE CARRIED OUT OVER A LIMITED NUMBER OF POINTS OF DEPARTURE (ON THE WESTERN SIDE ADEQUATELY DISTRIBUTED THROUGHOUT BELGIUM, GERMANY AND THE NETHERLANDS).
- FOR THE MONITORING OF WITHDRAWALS INSPECTION TEAMS SHOULD BE STATIONED AT THESE POINTS OF DEPARTURE(EXIT POINTS)."

PARA 28

TO BE REPLACED BY:

" POLITICALLY, MOBILE TEAMS AS WELL AS FIXED POSTS MAY CAUSE PROBLEMS FOR THE ALLIED COUNTRIES WHOSE TERRITORIES WOULD BE AFFECTED, PARTICULARLY AS THEIR ACTIVITIES, IN MONITORING POST-REDUCTION FORCE LEVELS, WOULD NECESSARILY BE EXTENDED TO AN INDEFINITE PERIOD OF TIME. IN ADDITION, PERIMETER POSTS COULD BE INTERPRETED AS DELINEATING AS SPECIAL REDUCTIONS ZONE IN CENTRAL EUROPE."

PARA 29

DELETE THE LAST SENTENCE

PARA 30

SUGGESTED NEW WORDING:

" FROM A MILITARY POINT OF VIEW THE USE OF MOBILE TEAMS SUPPLEMENTED BY STATIC TEAMS WOULD BE DESIRABLE. FOR POLITICAL REASONS, HOWEVER, MOBILE TEAMS SHOULD NOT BE PROPOSED IN THE FIRST PHASE. SHOULD NATIONAL MEANS NOT BE CONSIDERED SUFFICIENTLY EFFECTIVE TO MEET VERIFICATION REQUIREMENTS FOR MONITORING NON-REDEPLOYMENT OF WITHDRAWN US AND SOVIET FORCES IN THE FIRST PHASE, THE FOLLOWING PROCEDURE COULD BE ENVISAGED:

-MOVEMENTS OF US AND SOVIET GROUND FORCES INTO THE NGA (ROTATIONS ETC.) SHOULD BE CONFINED BY AGREEMENT TO CERTAIN REENTRY POINTS, LIMITED IN NUMBER AND IDENTICAL WITH THE POINTS OF DEPARTURE MENTIONED ABOVE IN PARAGRAPH 25 (EXIT/REENTRY POINTS),

-IN ORDER TO CONTROL MOVEMENTS OVER THE AGREED EXIT/REENTRY POINTS INSPECTION TEAMS COULD BE LOCATED AT THESE POINTS,

-ANY MOVEMENTS OF US AND SOVIET GROUND FORCES INTO THE NGA

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OTHER THAN OVER THE AGREED EXIT /REENTRY POINTS WOULD BE PROHIBITED, COMPLIANCE WITH THIS PROVISION COULD BE MONITORED BY NATIONAL MEANS.

PARA 38

TO BE REPLACED BY:

"AN OVERT INSPECTION SYSTEM SHOULD COVER WITHDRAWALS, POST-REDUCTION FORCE LEVELS, AND , TO THE EXTENT REQUIRED, COLLATERAL STABILISING MEASURES.

IN THE FIRST PHASE (WITHDRAWAL OF US AND SOVIET GROUND FORCES) THE ALLIES SHOULD NEGOTIATE, FOR THE MONITORING OF WITHDRAWALS, A SYSTEM OF INSPECTION TEAMS AT A LIMITED NUMBER OF POINTS OF DEPARTURE. THE MONITORING OF POST-REDUCTION FORCE LEVELS (NON-REDEPLOYMENT) SHOULD BE ACHIEVED BY CONFINING ALLOWED MOVEMENTS INTO THE NGA TO THE AFOREMENTIONED POINTS OF DEPARTURE (IDENTICAL EXIT AND REENTRY POINTS) AND STATIONING INSPECTION TEAMS AT THESE POINTS. FOR MONITORING COMPLIANCE WITH THE RESTRICTION OF MOVEMENTS TO THE AGREED EXIT/REENTRY POINTS THE ALLIES SHOULD RELY ON NATIONAL MEANS.

THE VERIFICATION SYSTEM TO BE PROPOSED AT AN APPROPRIATE TIME FOR THE SECOND PHASE WILL BE SUBJECT TO THE OUTLINES OF THE AGREEMENTS THEN ENVISAGED AND TO FURTHER EVALUATION OF THE POLITICAL PROBLEMS INVOLVED."

END TEXT. MCAULIFFE

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